

#### **Department of Human Services**

#### **Joint Appropriations Committee Presentation**

#### **Commissioner Clyde L. Reese, III, Esq.**

January 20, 2011

Government must be in the business of doing what Government 'must do'

#### How did we determine our "Must Do's":

- Services we are required to deliver or provide pursuant to:
  - o State or federal statute, rule, regulation or requirement
  - o Grant or contractual obligations that extend through FY12 at a minimum
  - o Consent Decree requirements



### At DHS, our front line performs the Must – Do's





#### As the Child Welfare Services (CWS) agency, Division of Family & Children Services must:

#### **Safety**

- Respond timely to 95% of reports of alleged abuse/neglect; current response time is 96.8%
- Complete 95% of investigations within 30 business days; current is 98.3%
- Maintain recurrence of substantiated child maltreatment below national standard of 5.4%; current is 2.1%
- Reduce substantiated maltreatment in care from .84% to .32% or below (this is the national standard)

#### **Permanency**

 Maintain Foster Care Re-entry rates at or below national standard of 8.6%; current re-entry rate is 3.3%

#### **Well-being**

 Per Federal mandate, conduct a face-to-face visit with 95% of all children in our foster care every month; current visitation rate is 98.7%

#### **Federal Mandate and Consent Decree**

- Meet goals outlined in our Child Family Services Review (CFSR) Program Improvement Plan (PIP) by June 30, 2011 in order to avoid an \$8.8 million penalty
- Meet performance mandates of Kenny A. Consent Decree

#### Child Welfare Ratio of Cases Per Case Manager FY 2004 through FY 2010



# DFCS: Eligibility Program "Must-Do's"

#### **DFCS Must Do:**

#### **Food Stamps**

- Process 95% of applications in a timely manner (30 days); currently we are at 87%
  - We are currently under a corrective action plan
- Maintain error rate below Federal standard of 5%; currently we are 1.95%
- Caseload growth for Food Stamps between December 2009 and December 2010 was 110,477 cases (17.8% increase)

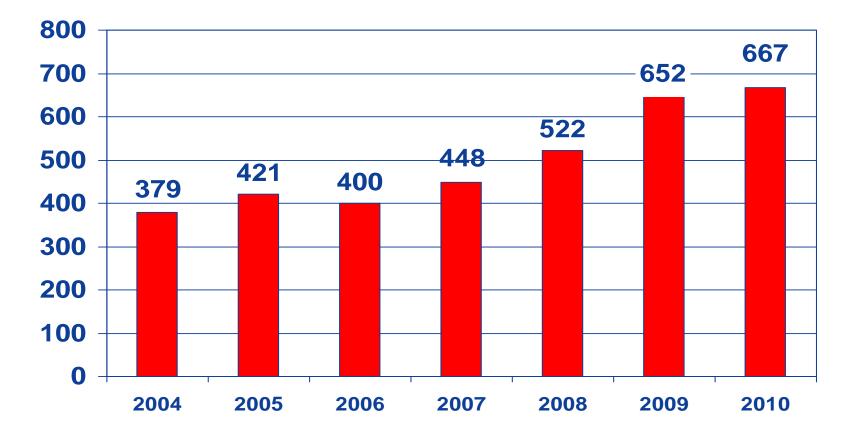
#### **Medicaid**

- Process 96% of applications in a timely manner; currently we are at 97.4%
- Caseload growth for Medicaid is 15,769 or 2.2% between December 2009 and December 2010

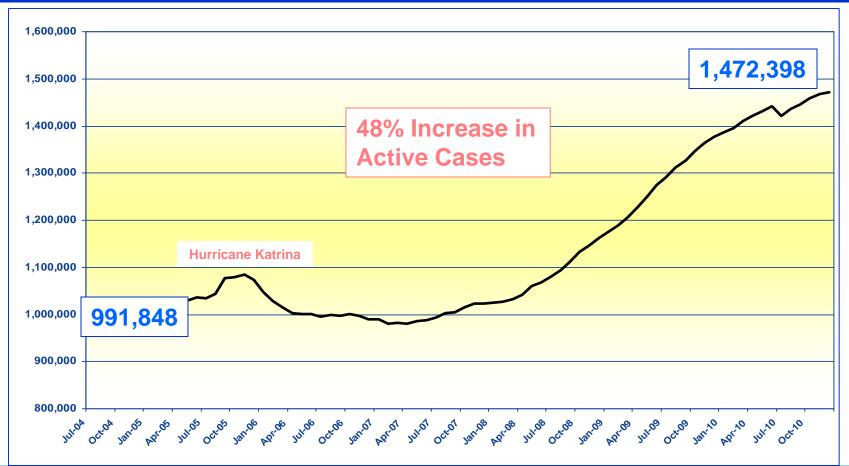
#### TANF

- Process 95% of applications in a timely manner; currently we are at 95.2%
- Meet the 50% TANF work participation rate; currently we are at 71%

#### Ratio of Cases Per Eligibility Worker December 2004 through December 2010



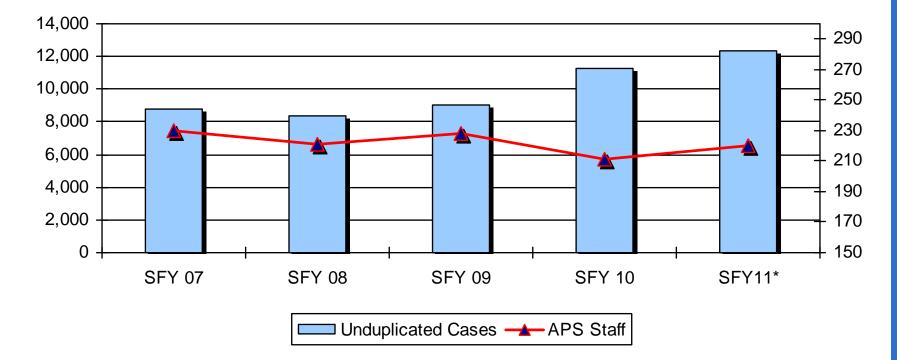
Increasing Demand for Eligibility Services Active Cases July 2004 to December 2010



### Division of Aging Services (DAS) Must:

- Adult Protective Services: Contact new referrals within 10 days
- Adult Protective Services: Conduct investigations within 30 days
- Guardianship: Provides Case Management for more than 660 adult wards of the State
- Community Care Service Program (CCSP): Delay nursing home admissions by 45 months or longer
- Home & Community Based Services (HCBS): Delay nursing home admissions by 30 months or longer
- Long-Term Care Ombudsman: Resolve complaints satisfactorily 95% of the time

#### **Adult Protective Services**



•Adult Protective Services Unduplicated Case Count as of 12/31/10 = 7,148; projected based on 10% increase over SFY 10

### Division of Child Support Services (DCSS) Must:

- Register application within 20 days of receipt; Same Day Service applications are registered the same day of receipt
- Locate a Non-Custodial Parent within 75 days of receiving an application
- Establish financial and/or medical order within 90 days of locating Non-Custodial Parent
- Establish paternity of 90% or better. Failure to meet paternity standards results in TANF Block Grant penalty of 1-2%
- Enforce court orders within 30 days of delinquency
- Collect and forward support payments within two business days of receipt
- Mandatory reviews for modification must be initiated by DCSS every 3 years on all TANF cases

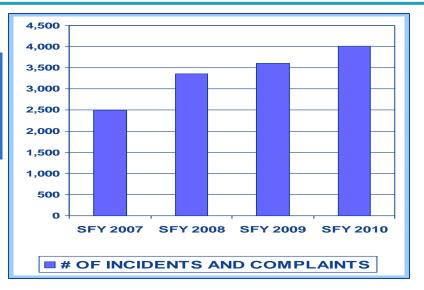
### **Residential Child Care (RCC) Must:**

- Review and issue/deny licenses via application and /or relicensure process
- Conduct investigations of incidents/complaints in licensed and unlicensed facilities (over 300 licensed facilities; representing nearly 4,000 children)
- Initiate and facilitate all Enforcement Actions and Sanctions
- Establish, update and revise rules and regulations in accordance with Georgia laws and statutes
- Support mandates of the Kenny A. Consent Decree

Residential Child Care (RCC)

From SFY2007 - SFY2010, RCC experienced increases in:

- Incidents and Complaints
- Enforcement actions





How have we addressed the proposed reductions?

- The people who need our services and the children in our care remain our top priority
- Previously, we approached budget reduction plans with a strategy of protecting front line employees and limiting cuts that placed meeting MOE at risk
- After consecutive years of reducing the budget, and prioritizing must-do work and eliminating should-do and niceto-do work, we have now reached a point where our cut proposals necessitate reaching into areas that:
  - Place MOE (Maintenance of Effort) at risk
  - Affect service delivery and,
  - May impact front line employee staffing levels

#### Funding issues impacting FY 2011A & FY 2012 Budget

- State funding required for TANF Maintenance of Effort (MOE) was at minimum level, before the 4% cut level
  - Relying on external sources (28% of current MOE)
  - Fundamental budget structure threatened by over-reliance on TANF
- TANF program funding has been maximized wherever possible (no more reserves)
  - Residential Child Care (RCC): entire State budget eliminated in 4% cuts
  - Support for Needy Families (SNF) Work Assistance: entire State budget eliminated in 4% cuts
  - Child Welfare Services: budget disproportionately supported by TANF (32%)
- Aging MOE is near minimum level of \$19,927,099
- Child Support was near minimum State participation level of \$19,974,699
  - Additional cuts of State funds could create future deficits and put long-term funding of DCSS at risk.

#### **DHS: TANF Maintenance of Effort**

Where We Stand Today with TANF MOE		
	FFY '10	
Required TANF MOE:	173,368,527	
Sources of MOE:		
After School Care	28,780,994	
Child Support Services	2,253,211	
Child Welfare Services	30,255,670	
Child Care Services	22,182,651	
Family Violence Services	1,690,205	
Out of Home Care	32,256,973	
SNF - Work Assistance	3,380,641	
DFCS Admin	4,281,148	
SNF - Family Assistance	262,743	
Total from State Appropriation	125,344,236	
External Sources	48,024,291	
Total Sources of MOE:	173,368,527	
TANF MOE To Be Identified in FFY 2010	0	

# Impact of FY11A & FY12 Budget Reductions Loss of MOE Governor's Recommendation: (13,924,331)

Note: DHS has successfully identified external MOE to meet the projected shortfall for FY11A and FY12.

MOE deficit would reduce the TANF annual grant on a dollar for dollar basis and would increase the MOE requirements in subsequent federal years

At the Governor's Recommendation, if we did not find MOE, TANF Block Grant would drop \$13.9M from \$368M to \$354.1M and TANF MOE Requirements would increase \$13.9M from \$173.4M to \$187.3

Older Americans Act Compliance Projected Maintenance of Effort

4 % Budget Reduction takes Aging down to MOE

Maintenance of Effort

\$19,933,040

Current MOE from SFY 2011 Budget \$21,528,817

MOE at Governor's Recommendation\$19,927,099Difference is Manageable(\$5,941)

**Child Support Minimum State Funds Participation** 

Proposed 4% Reductions do not impact 'MOE'

Minimum State Participation \$19,974,699

'MOE' from Governor's Recommendation\$21,677,480Difference\$ 1,702,781

 Governor's restoration of lost ARRA funding eliminates risk to Minimum State Funds Participation

FY 2011A and FY 2012 Budget – Governor's Recommendation

**Guiding Principles** 

- Protect mandated service levels and front line staff delivering 'must-do' services
- Consider MOE
- Strategically manage attrition of staff
- Streamline Operations / Manage impact to service delivery

# Highlights of the FY2011 Amended Budget Reductions - Adoption Services (Page 131)

FY2011 Current Budget (State Funds) Statewide Reductions Replace loss of the enhanced IV-E funds from ARRA * All Other Reductions Total FY2011 Amended Reductions	<b>\$31,251,149</b> ( 98) 1,138,742 <u>( 56,483)</u> <u>1,082,161</u>
FY2011 Amended Governor's Recommendation	\$32,333,310
* Other Reductions Redistribute funds for unemployment from Admin Reduce Contracts by 4%	\$    2,797 (59,280)
* Total Other Reductions	\$ (56,483)

Highlights of the FY2011 Amended Budget Reductions – Child Care Licensing (RCC) (Page 131)		
FY2011 Current Budget (State Funds) Statewide Reductions	\$	<b>343,200</b> 0
* All Other Reductions Total FY2011 Amended Reductions		343,200) <u>343,200)</u>
FY2011 Amended Governor's Recommendation	\$	0
* <b>Other Reductions</b> Replace all State funds with Federal TANF funds	\$	(343,200)
* Total Other Reductions	\$	(343,200)

Highlights of the FY2011 Amended Budget Reductions – Child Support Services (Page 132)

FY2011 Current Budget (State Funds) Statewide Reductions Replace loss of incentive funds from ARRA * All Other Reductions Total FY2011 Amended Reductions	<b>\$20,041,528</b> 236,790 2,300,000 <u>(900,838)</u> 1,635,952
FY2011 Amended Governor's Recommendation	\$21,677,480
* Other Reductions Replace state and incentive funds with federal funds Redistribute funds for unemployment from Admin	\$ (1,000,000) <u>99,162</u>
* Total Other Reductions	\$ <u>(900,838)</u>

#### Highlights of the FY2011 Amended Budget Reductions – Child Welfare Services (Page 132)

FY2011 Current Budget (State Funds) Statewide Reductions	<b>\$ 89,414,370</b> ( 8,165)
* All Other Reductions Total FY2011 Amended Reductions	<u>( 149,499)</u> ( 141,334)
FY2011 Amended Governor's Recommendation	\$ 89,273,036
* Other Reductions Reduce funds for contracts by 4% Redistribute funds for unemployment from Admin	\$ ( 111,458) <u>260,957</u>
* Total Other Reductions	\$ 149,499

Highlights of the FY2011 Amended Budget Reductions – Department Administration (Page 132)		
FY2011 Current Budget (State Funds) Statewide Reductions	<b>\$37,134,465</b> 430,859	
* All Other Reductions Total FY2011 Amended Reductions	<u>(3,824,408)</u> (3,393,549)	
FY2011 Amended Governor's Recommendation	\$33,740,916	
<ul> <li>* Other Reductions</li> <li>Transfer Telecommunications &amp; Software costs to DCH/DBH Redistribute funds for unemployment from Admin</li> <li>* Total Other Reductions</li> </ul>	\$ (3,087,472) <u>(736,936)</u> <b>\$ <u>(3,824,408</u>)</b>	

Highlights of the FY2011 Amended Budget Reductions – Elder Abuse Investigation and Prevention (Page 133)		
FY2011 Current Budget (State Funds) Statewide Reductions	<b>\$11,749,971</b> 9,402	
* All Other Reductions Total FY2011 Amended Reductions	<u>22,545</u> <u>31,947</u>	
FY2011 Amended Governor's Recommendation	\$11,656,197	
* Other Reductions Redistribute funds for unemployment from Admin	\$ <u>22,545</u>	
* Total Other Reductions	\$ <u>22,545</u>	

Highlights of the FY2011 Amended Budget Reductions – Elder Community Living Services (Page 133)		
FY2011 Current Budget (State Funds) Statewide Reductions Replace loss of enhanced FMAP from ARRA * All Other Reductions Total FY2011 Amended Reductions	<b>\$ 60,851,458</b> 2,644 2,186,602 <u>(1,778,390</u> ) <u>410,856</u>	
FY2011 Amended Governor's Recommendation	\$ 60,440,602	
* Other Reductions Eliminate Center for Visually Impaired contract Eliminate Alzheimer's Respite Services contract Redistribute funds for unemployment from Admin	\$ (177,859) (1,601,718) <u>1,187</u>	

Redistribute funds for unemployment from Admin
\* Total Other Reductions

Highlights of the FY2011 Amended Budget Reductions – Elder Support Services (Page 133)		
FY2011 Current Budget (State Funds) Statewide Reductions	<b>\$665,555</b> 607	
* All Other Reductions Total FY2011 Amended Reductions	<u>593</u> <u>1,200</u>	
FY2011 Amended Governor's Recommendation	\$666,755	
* Other Reductions Redistribute funds for unemployment from Admin	\$ <u>593</u>	
* Total Other Reductions	\$ <u>593</u>	

Highlights of the FY2011 Amended Budget Reductions – Family Violence Services (Page 134)		
FY2011 Current Budget (State Funds) Statewide Reductions	\$4,483	, <b>171</b> 0
* All Other Reductions Total FY2011 Amended Reductions	<u>(4,483,</u> (4,483,	<u>171)</u> 171)
FY2011 Amended Governor's Recommendation	\$	0
* Other Reductions Replace State funds with Federal TANF funds Impact to TANF MOE - Leaves only Federal dollars, no State funds * Total Other Reductions		83,171) <b>83,171)</b>

Highlights of the FY2011 Amended Budget Reductions –
Federal Eligibility Benefit Services (NEW)
(Page 134)

FY2011 Current Budget (State Funds) Statewide Reductions	<b>\$93,258,965</b> 679,880
* All Other Reductions Total FY2011 Amended Reductions	<u>349,695</u> <u>1,029,575</u>
FY2011 Amended Governor's Recommendation	\$94,288,540
* Other Reductions Redistribute funds for unemployment from Admin	\$ 349,695
* Total Other Reductions	\$ 349,695)

Highlights of the FY2011 Amended Budge Out-of-Home Care (Page 135)	et Reductions –
FY2011 Current Budget (State Funds) Statewide Reductions Replace loss of enhanced IV-E funds from ARRA * All Other Reductions Total FY2011 Amended Reductions	<b>\$65,623,166</b> 0 1,176,715 <u>(7,123,586)</u> <u>(5,946,871)</u>
FY2011 Amended Governor's Recommendation	\$59,676,295
* <b>Other Reductions</b> Reduce fund to reflect a decrease in utilization <i>Impact to TANF MOE</i>	\$(7,123,586)
* Total Other Reductions	\$( <u>7,123,586)</u>

#### Highlights of the FY2011 Amended Budget Reductions – Support for Needy Families – Work Assistance (Page 135)

FY2011 Current Budget (State Funds) Statewide Reductions	\$ 3,57	<b>77,658</b> 0
* All Other Reductions Total FY2011 Amended Reductions	<u>(3,57</u> ( <u>3,57</u>	77, <u>658)</u> 77, <u>658)</u>
FY2011 Amended Governor's Recommendation	\$	0

#### \* **Other Reductions** Reduce employment support activities based on prior year utilization \$(3,577,658) *Impact to TANF MOE - Leaves only Federal dollars, no State funds*

#### \* Total Other Reductions

\$(3,577,658)

#### Highlights of the FY2012 Budget Reductions - Adoption Services (Page 215)

FY2012 Current Budget (State Funds) Statewide Reductions Replace loss of the enhanced IV-E funds from ARRA * All Other Reductions Total FY2012 Reductions	<b>\$31,251,149</b> 7,996 3,140,444 <u>(76,243)</u> <u>3,072,197</u>	
FY2012 Governor's Recommendation	\$34,323,346	
* Other Reductions Reduce Contracts by 4% Redistribute funds for unemployment from Admin	(79,040) <u>2,797</u>	

\* Total Other Reductions

\$ <u>(76,243)</u>

Highlights of the FY2012 Budget Reductions –
Child Care Licensing (RCC)
(Page 216)

FY2012 Current Budget (State Funds) Statewide Reductions	\$ <b>343,200</b> 0
* All Other Reductions Total FY2012 Reductions	<u>(343,200)</u> (343,200)
FY2012 Governor's Recommendation	\$ 0

* Other Reductions Replace all State funds with Federal TANF funds	\$_	0 (343,200)
* Total Other Reductions	\$_	(343,200)

#### Highlights of the FY2012 Budget Reductions – Child Support Services (Page 216)

FY2012 Current Budget (State Funds)	<b>\$ 20,041,528</b>
Statewide Reductions	286,972
Replace loss of incentive funds from ARRA	5,100,000
* All Other Reductions	<u>(900,838)</u>
Total FY2012 Reductions	<u>4,486,134</u>
FY2012 Governor's Recommendation	\$ 24,527,662

#### \* Other Reductions

Replace State funds with Federal funds Redistribute funds for unemployment from Admin

#### \* Total Other Reductions

(1,000,000) <u>99,162</u>

\$ <u>(900,838)</u>

Highlights of the FY2012 Budget Reductions –
Child Welfare Services
(Page 217)

FY2012 Current Budget (State Funds)	<b>\$ 89,414,370</b>
Statewide Reductions	60,537
* All Other Reductions	<u>112,346</u>
Total FY2012 Reductions	\$ 172,883
	$\overline{\psi}$ 172,005

FY2012 Governor's Recommendation

\$ 89,587,253

* Other Reductions	
Reduce Contracts by 4%	(148,611)
Redistribute funds for unemployment from Admin	260,957

\* Total Other Reductions

<u>\$ 112,346</u>

#### Highlights of the FY2012 Budget Reductions – Department Administration (Page 217)

FY2012 Current Budget (State Funds)	<b>\$ 37,134,465</b>
Statewide Reductions	288,714
* All Other Reductions	<u>(3,923,440)</u>
Total FY2012 Reductions	<u>(3,634,726)</u>
FY2012 Governor's Recommendation	\$ 33,499,739

#### \* Other Reductions

Transfer of telecom funds to DCH/DBH due to reorganization(3,087,472)Redistribute funds for unemployment from Admin(736,936)Replace state funds with SSBG funds for transportation services(99,032)

#### \* Total Other Reductions

\$ 3,923,440

Highlights of the FY2012 Budget Reductions -
<b>Elder Abuse Investigation &amp; Prevention</b>
(Page 218)

FY2012 Current Budget (State Funds) Statewide Reductions	<b>\$ 11,749,971</b> 110,349
* All Other Reductions Total FY2012 Reductions	<u>22,545</u> <u>132,894</u>
FY2012 Governor's Recommendation	\$ 11,882,865
* Other Reductions Redistribute funds for unemployment from Admin	22,545
* Total Other Reductions	<u>\$ 22,545</u>

#### Highlights of the FY2012 Budget Reductions – Elder Community Living Services (Page 218)

FY2012 Current Budget (State Funds) Statewide Reductions Replace FMAP from the ARRA * All Other Reductions Total FY2012 Reductions	<b>\$ 55,777,581</b> 6,033 11,411,119 <u>(1,778,390)</u> <u>9,638,762</u>	
FY2012 Governor's Recommendation	\$ 65,416,343	

#### \* Other Reductions

Redistribute funds for unemployment from Admin	1,187
Contract with Center for the Visually Impaired	(177,859)
Alzheimer's Respite and Non-Medicaid Home Respite services	(177,859) <u>(1,601,718)</u>

\* Total Other Reductions

\$<u>(1,778,390)</u>

#### Highlights of the FY2012 Budget Reductions – Elder Support Services (Page 218)

FY2012 Current Budget (State Funds) Statewide Reductions * All Other Reductions Total FY2012 Reductions	\$ 	<b>665,555</b> 508 <u>593</u> 1,101
FY2012 Governor's Recommendation	\$	666,656
* Other Reductions		
Redistribute funds for unemployment from Admin		<u>593</u>
* Total Other Reductions	<u>\$</u>	<u>593</u>

	DHS: Agency of Must-E	)o's	
Highlights of the FY2012 Budget Reductions – Family Violence Services (Page 219)			
FY2012 Curre Statewide Rec	ent Budget (State Funds) ductions	\$4,48	<b>3,171</b> 0
* All Other Re Total FY2012		<u>(4,48</u> ( <u>4,48</u>	<u>3,171)</u> 3,171)
FY2012 Gove	ernor's Recommendation	\$	0
* Other Redu	ctions		

Replace State funds with Federal TANF funds Impact to TANF MOE - Leaves only Federal dollars, no State funds

<u>\$(4,483,171)</u>

<u>\$(4,483,171)</u>

\* Total Other Reductions

#### Highlights of the FY2012 Budget Reductions – Federal Eligibility Benefit Services (NEW) (Page 219)

FY2012 Current Budget (State Funds) Statewide Addition Personal Services * All Other Additions Total FY2012 Reductions		<b>93,258,965</b> 1,325,763 0 <u>349,695</u> 1,675,458	
FY2012 Amended Recommendation	\$ 94,934,423		
* Other Reductions Redistribute funds for unemployment from Admin	\$	349,695	
* Total Other Reductions	\$	<u>349,695</u>	

#### Highlights of the FY2012 Budget Reductions – Out of Home Care (Page 220)

FY2012 Current Budget (State Funds) Statewide Reductions Replace loss of enhanced IV-E funds from ARRA * All Other Reductions Total FY2012 Reductions	<b>\$65,623,166</b> 0 4,037,474 <u>(9,028,270)</u> <u>(4,990,796)</u>
FY2012 Governor's Recommendation	\$60,632,370
* Other Reductions	
Reduce funds to reflect a decrease in utilization Impact to TANF MOE	\$ <u>(9,028,270)</u>

	DHS: Agency of Must-E	)o's	
Highlights of the FY2012 Budget Reductions – Support for Needy Families – Work Assistance (Page 220)			
FY2012 Current Budget (State Funds)\$ 3,577,658Statewide Reductions0			
* All Other Re Total FY2012		<u>(3,577</u> (3,577	7 <u>,658)</u> 7,658)
FY2012 Gove	ernor's Recommendation	\$	0

#### \* Other Reductions

Reduce employment support activities based on decreased utilization Impact to TANF MOE - Leaves only Federal dollars, no State funds	<u>(3,577,658)</u>
* Total Other Reductions	\$ <u>(3,577,658)</u>